H. R. 766

To provide requirements for the appropriate Federal banking agencies when requesting or ordering a depository institution to terminate a specific customer account, to provide for additional requirements related to subpoenas issued under the Financial Institutions Reform, Recovery, and Enforcement Act of 1989, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

February 5, 2015

Mr. Luetkemeyer (for himself, Mr. Hastings, and Mr. Stivers) introduced the following bill; which was referred to the Committee on Financial Services

A BILL

To provide requirements for the appropriate Federal banking agencies when requesting or ordering a depository institution to terminate a specific customer account, to provide for additional requirements related to subpoenas issued under the Financial Institutions Reform, Recovery, and Enforcement Act of 1989, and for other purposes.

Be it enacted by the Senate and House of Representa-

tives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE.

This Act may be cited as the “Financial Institution

Customer Protection Act of 2015”.
SEC. 2. REQUIREMENTS FOR DEPOSIT ACCOUNT TERMINATION REQUESTS AND ORDERS.

(a) Termination Requests or Orders Must Be Material.—

(1) In general.—An appropriate Federal banking agency may not formally or informally request or order a depository institution to terminate a specific customer account or group of customer accounts or to otherwise restrict or discourage a depository institution from entering into or maintaining a banking relationship with a specific customer or group of customers unless—

(A) the agency has a material reason for such request or order; and

(B) such reason is not based solely on reputation risk.

(2) Treatment of national security threats.—If an appropriate Federal banking agency believes a specific customer or group of customers poses a threat to national security, including any belief that such customer or group of customers is involved in terrorist financing, such belief shall satisfy the materiality requirement under paragraph (1)(A).

(b) Notice Requirement.—

(1) In general.—If an appropriate Federal banking agency formally or informally requests or
orders a depository institution to terminate a specific customer account or a group of customer accounts, the agency shall—

(A) provide such request or order to the institution in writing; and

(B) accompany such request or order with a written justification for why such termination is needed, including any specific laws or regulations the agency believes are being violated by the customer or group of customers, if any.

(2) JUSTIFICATION REQUIREMENT.—A justification described under paragraph (1)(B) may not be based solely on the reputation risk to the depository institution.

(c) CUSTOMER NOTICE.—

(1) NOTICE NOT REQUIRED.—Nothing in this section shall be construed as requiring a depository institution or an appropriate Federal banking agency to inform a customer or customers of the justification for the customer’s account termination described under subsection (b).

(2) NOTICE PROHIBITED IN CASES OF NATIONAL SECURITY.—If an appropriate Federal banking agency requests or orders a depository institution to terminate a specific customer account or a
group of customer accounts based on a belief that
the customer or customers pose a threat to national
security, neither the depository institution nor the
appropriate Federal banking agency may inform the
customer or customers of the justification for the
customer’s account termination.

(d) REPORTING REQUIREMENT.—Each appropriate
Federal banking agency shall issue an annual report to
the Congress stating—

   (1) the aggregate number of specific customer
   accounts that the agency requested or ordered a de-
   pository institution to terminate during the previous
   year; and

   (2) the legal authority on which the agency re-
   lied in making such requests and orders and the fre-
   quency on which the agency relied on each such au-
   thority.

(e) DEFINITIONS.—For purposes of this section:

   (1) APPROPRIATE FEDERAL BANKING AGEN-
   CY.—The term “appropriate Federal banking agen-
   cy” means—

   (A) the appropriate Federal banking agen-
   cy, as defined under section 3 of the Federal
   Deposit Insurance Act (12 U.S.C. 1813); and
(B) the National Credit Union Administration, in the case of an insured credit union.

(2) DEPOSITORY INSTITUTION.—The term “depository institution” means—

(A) a depository institution, as defined under section 3 of the Federal Deposit Insurance Act (12 U.S.C. 1813); and

(B) an insured credit union.


Section 951 of the Financial Institutions Reform, Recovery, and Enforcement Act of 1989 (12 U.S.C. 1833a) is amended—

(1) in subsection (c)(2), by striking “affecting a federally insured financial institution” and inserting “against a federally insured financial institution or by a federally insured financial institution against an unaffiliated third person”; and

(2) in subsection (g)—

(A) in the header, by striking “SUBPOENAS” and inserting “INVESTIGATIONS”; and

(B) by amending paragraph (1)(C) to read as follows:
“(C) summon witnesses and require the production of any books, papers, correspondence, memoranda, or other records which the Attorney General deems relevant or material to the inquiry, if the Attorney General—

“(i) requests a court order from a court of competent jurisdiction for such actions and offers specific and articulable facts showing that there are reasonable grounds to believe that the information or testimony sought is relevant and material for conducting an investigation under this section; or

“(ii) either personally or through delegation no lower than the Deputy Attorney General, issues and signs a subpoena for such actions and such subpoena is supported by specific and articulable facts showing that there are reasonable grounds to believe that the information or testimony sought is relevant for conducting an investigation under this section.”.